

TABLE OF CONTENTS

PART ONE—HISTORY AND PROCEDURAL GUIDE

CHAPTER ONE: INTRODUCTION AND RECENT DEVELOPMENTS	3
I. CHANGES AFTER 9/11	4
II. BACKLOGS	4
III. ESPIONAGE	6
IV. LEAKING OF CLASSIFIED INFORMATION	7
A. CHELSEA MANNING	7
B. EDWARD SNOWDEN	7
C. STEPHEN KIM	8
D. THOMAS DRAKE	8
E. SHAMAI LEIBOWITZ	8
F. JEFFREY STERLING	8
G. JOHN KIRIAKOU	9
H. REALITY WINNER	9
I. HAROLD T. MARTIN, III	9
J. GOVERNMENT RESPONSE	9
V. SPEED SACRIFICED QUALITY?	10
A. AARON ALEXIS—THE NAVY YARD SHOOTER	10
B. CONGRESSIONAL RESPONSE	11
C. US ARMY MAJOR NIDAL HASAN—2009 FORT HOOD SHOOTER	12
D. U.S. INVESTIGATIONS SERVICES, INC. (USIS)	13
E. NATIONAL BACKGROUND INVESTIGATIONS BUREAU (NBIB)	13
VI. OTHER RECENT DEVELOPMENTS	14
A. MENTAL HEALTH ISSUES	14
B. REVISED SF-86	14
C. EFFECT OF STATES' LEGALIZATION OF MEDICAL AND RECREATIONAL MARIJUANA USE	15
D. DNA TESTING?	15
E. PROTECTIONS FOR WHISTLEBLOWERS	16
F. CHANGES IN THE ADJUDICATIVE GUIDELINES	16
G. CRYPTOCURRENCIES	18
H. SOCIAL MEDIA	18
VII. OTHER USEFUL REFERENCES	19
CHAPTER TWO: HISTORY	21
I. DEFENSE OFFICE OF HEARINGS AND APPEALS	21
II. DEFENSE CONSOLIDATED ADJUDICATIONS FACILITY	21
III. PRIVATE SECTOR EMPLOYEES (EMPLOYEES OF GOVERNMENT CONTRACTORS)	22
IV. FEDERAL EMPLOYEES AND UNIFORMED SERVICES	23
V. FEDERAL EMPLOYEE SUITABILITY AND FITNESS DETERMINATIONS	23
VI. EMPLOYEES NOT COVERED BY DOHA	25
A. HIGHER LEVEL CLEARANCES AND ACCESS	25
B. DEPARTMENT OF ENERGY AND NUCLEAR REGULATORY COMMISSION	26
C. CIA/NSA	26
VII. MAKING IMPROVEMENTS OVER THE YEARS	27
A. EMPLOYEE ASSISTANCE PROGRAMS	27
B. THE INTELLIGENCE REFORM AND TERRORISM PREVENTION ACT	27
CHAPTER THREE: ADMINISTRATIVE PROCEDURES	29
I. GOVERNMENT CONTRACTOR EMPLOYEES	29
A. INVESTIGATION	29
B. INTERIM CLEARANCE	32
C. CONDITIONAL CLEARANCE	32
D. JOINT PERSONNEL ADJUDICATION SYSTEM	32
E. REFERRAL TO DOHA	33
F. STATEMENT OF REASONS	33

G.	REQUEST FOR HEARING	34
H.	ROLE OF DEPARTMENT COUNSEL	35
I.	ASSIGNMENT TO ADMINISTRATIVE JUDGE	35
J.	HEARING PROCEDURES	36
1.	Right to Counsel	36
2.	Right to a Hearing vs. Decision on the Record	38
3.	Location of Hearing	38
4.	Discovery	39
5.	Prehearing Procedures.....	41
6.	The Hearing	41
7.	Exhibits	42
8.	Witnesses	43
9.	<i>Ex parte</i> Communications	43
10.	Leaving the Record Open.....	44
11.	Written Decision	45
K.	REIMBURSEMENT	45
L.	APPEALS	47
M.	REAPPLICATION	47
II.	FEDERAL EMPLOYEES	47
A.	EXECUTIVE BRANCH POSITIONS	48
B.	SECURITY CLEARANCE PROCESS	49
C.	CENTRAL ADJUDICATIONS	50
D.	INVESTIGATION.....	50
E.	STATEMENT OF REASONS.....	50
F.	RESPONSE TO THE STATEMENT OF REASONS	51
G.	FINAL CAF DECISION.....	51
H.	APPEAL OF LETTER OF DENIAL/REVOCAION.....	51
I.	PERSONAL APPEARANCE PROCEDURE	52
1.	Assignment to Administrative Judge	52
2.	Personal Appearance Guide.....	52
3.	Location	52
4.	Right to Counsel	53
5.	Department Counsel	53
6.	Witnesses/Exhibits.....	53
7.	Order of Proceedings.....	53
8.	Recommended Decision	53
9.	Final Decision	54
10.	Eligibility With Conditions.....	54
11.	Remedies.....	54
III.	DOHA PROCESSING TIME.....	54
IV.	STATISTICS	54
V.	PROCEDURES FOR HIGHER LEVEL CLEARANCES AND ACCESS	56
A.	CENTRAL INTELLIGENCE AGENCY	56
B.	NATIONAL RECONNAISSANCE OFFICE	57
C.	NATIONAL SECURITY AGENCY	58
D.	DEPARTMENT OF ENERGY	58
VI.	DEBARMENT	61
VII.	CONDUCTING RESEARCH	62
A.	PRIVATE SECTOR CONTRACTOR CASES	62
B.	FEDERAL EMPLOYEE DECISIONS.....	63
C.	COURSES AND MATERIALS	63

**CHAPTER FOUR: PROCEDURAL ISSUES APPLICABLE TO HEARINGS
AND PERSONAL APPEARANCES..... 65**

I.	BURDEN OF PROOF	65
II.	THE STATEMENT OF REASONS	66
III.	EVIDENCE	69
A.	NEXUS	70
B.	MATERIALITY	70
C.	EXCLUSIONARY RULE	70

D.	HEARSAY	70
E.	CIRCUMSTANTIAL EVIDENCE	73
F.	OFFICIAL NOTICE/ADMINISTRATIVE NOTICE	73
1.	Scope of Administrative Notice	78
2.	Unauthorized Fact-Finding.....	79
3.	Notice Requirement	79
G.	BUSINESS RECORDS.....	80
H.	ADMISSIONS	81
I.	POST-RECORD CLOSING EVENTS	82
J.	EVIDENCE OF JOB PERFORMANCE	83
K.	EVIDENCE OF APPLICANT’S VALUE TO EMPLOYER	84
L.	EVIDENCE OF APPLICANT’S NEED FOR JOB.....	85
M.	MEDICAL EVIDENCE.....	86
N.	ADMISSIBILITY OF THE REPORT OF INVESTIGATION	87
O.	TESTIMONY AS TO FUTURE BEHAVIOR	88
P.	SURPRISE EVIDENCE	88
Q.	INTENT/STATE OF MIND	89
R.	ESTOPPEL	89
1.	Equitable Estoppel.....	89
a.	Where Government Has Previously Granted Clearance Despite Knowing About Prior Alleged Misconduct	89
b.	Effect of Prior Favorable Adjudication.....	90
2.	Collateral Estoppel.....	90
3.	<i>Res Judicata</i>	91
S.	CLEARANCES GRANTED TO SIMILARLY SITUATED INDIVIDUALS.....	91
T.	CONDUCT NOT CHARGED IN SOR	91
IV.	WITNESSES	93
A.	CREDIBILITY DETERMINATIONS	93
1.	The General Rule	93
2.	Numerous Exceptions.....	94
3.	Credibility Determinations Based on Written Record	98
4.	Credibility Determination as Proof of Contested Facts	99
5.	Expert Opinion as to Applicant Credibility	99
B.	CORROBORATION	100
C.	IMPEACHMENT	100
D.	DEMEANOR	101
E.	RECANTATION	102
F.	CLAIMS OF PRIVILEGE.....	102
G.	CHARACTER REFERENCES	102
V.	EXPERT WITNESSES	104
VI.	CONSTITUTIONAL ISSUES.....	109
A.	FIRST AMENDMENT	109
B.	FOURTH AMENDMENT	111
C.	FIFTH AMENDMENT.....	112
D.	SIXTH AMENDMENT	114
E.	EIGHTH AMENDMENT.....	116
VII.	JURISDICTIONAL ISSUES.....	116
A.	GENERAL ISSUES.....	116
B.	JURISDICTION WHEN APPLICANT QUILTS OR IS FIRED.....	118
VIII.	OTHER PROCEDURAL ISSUES	120
A.	ADVISORY OPINIONS	120
B.	ADP I, II, AND III CASES	120
C.	CLASSIFIED INFORMATION.....	120
D.	DIRECTIVE, CHALLENGES TO.....	121
E.	FILE OF RELEVANT MATERIAL	121
F.	FOREIGN LAW.....	122
G.	GOOD FAITH	123
H.	INVESTIGATION.....	123
I.	LEVEL OF CLEARANCE	123
J.	OPERATING INSTRUCTIONS	124

K.	PRECEDENT	124
L.	RECIPROCITY	125
M.	TRUSTWORTHINESS DETERMINATIONS.....	128
N.	DEFERENCE TO EMPLOYER'S VERSION OF EVENTS.....	129
CHAPTER FIVE: CRIMINAL PROCEDURE		131
I.	CONSTITUTIONAL PROTECTIONS.....	131
II.	FEDERAL RULES OF EVIDENCE.....	131
III.	ADMISSIONS.....	132
IV.	ARREST	132
V.	EFFECT OF ACQUITTAL, DISMISSED CHARGES, AND DROPPED CHARGES.....	132
VI.	BEING ON PROBATION	133
VII.	CRIMINAL SENTENCE	133
VIII.	DISPUTING A CRIMINAL CONVICTION AT DOHA: COLLATERAL ESTOPPEL IN CLEARANCE ADJUDICATIONS	134
A.	STATE LAW DOES NOT AFFECT THE PROCEDURE USED AT ADMINISTRATIVE HEARINGS	135
B.	PLEA OF "NOLO CONTENDERE".....	136
C.	THE ALFORD DOCTRINE	137
IX.	THE BOND AMENDMENT	138
CHAPTER SIX: THE POLYGRAPH		139
I.	CAN A MACHINE REALLY TELL WHEN SOMEONE IS LYING.....	141
II.	HOW DOES IT WORK?	143
III.	DOHA CASES INVOLVING POLYGRAPH ISSUES.....	146
A.	USE OF A PRIVATE POLYGRAPHER	146
B.	INTIMIDATION BY MACHINE.....	147
C.	ADMISSIBILITY OF GOVERNMENT POLYGRAPHER'S REPORT.....	149
D.	TOO DRUGGED FOR ACCURACY	149
E.	USE OF COUNTERMEASURES.....	149
CHAPTER SEVEN: APPEALS.....		153
I.	PROCEDURES	153
II.	REQUEST FOR STAY	153
III.	INTERLOCUTORY APPEALS	153
IV.	ORAL ARGUMENT	154
V.	APPEAL BRIEFS	154
VI.	STANDARD OF REVIEW	154
VII.	STATUTORY CONSTRUCTION	155
VIII.	ARGUMENTS THAT THE ADMINISTRATIVE JUDGE WAS BIASED.....	155
A.	BIAS FOUND AND CASE REMANDED TO NEW JUDGE.....	156
B.	NO BIAS FOUND.....	157
IX.	REVERSE OR REMAND.....	158
X.	ARGUMENTS FOR REVERSAL OF THE DECISION.....	162
A.	CHALLENGING THE FINDINGS OF FACT	162
B.	CHALLENGING THE CONCLUSIONS OF LAW	164
C.	CHALLENGING WHETHER GOVERNMENT MET ITS BURDEN OF PROOF	164
D.	CHALLENGING THE JUDGE'S CREDIBILITY DETERMINATIONS	164
E.	FAILURE TO CONSIDER SIGNIFICANT EVIDENCE.....	164
F.	FAILURE TO PRESERVE RECORD	165
XI.	NO NEW EVIDENCE OR ARGUMENTS ON APPEAL, EXCEPT TO RESOLVE DUE PROCESS AND JURISDICTIONAL QUESTIONS	165
XII.	RECONSIDERATION OF APPELLATE DECISION.....	166
CHAPTER EIGHT: RELEVANT CASES		169
 PART TWO—ADJUDICATIVE GUIDELINES AND CASE ANALYSES 		
INTRODUCTION: ADJUDICATIVE GUIDELINES AND CASE ANALYSES		181
I.	THE GENERAL CRITERIA FOR ADJUDICATION:	181
A.	THE GUIDELINES AND FACTORS:	181

B.	ADJUDICATORS MUST CONSIDER PAST BEHAVIOR TO PREDICT FUTURE TRUSTWORTHINESS	183
C.	ADJUDICATORS MUST CONSIDER THE WHOLE PERSON	184
D.	ADJUDICATORS CANNOT MAKE A "PIECEMEAL ANALYSIS"	184
E.	FALSIFICATION GOES TO THE HEART OF THE SECURITY CLEARANCE PROCESS	185
F.	EXCEPTIONS: WAIVERS AND CONDITIONAL CLEARANCES	185
II.	THE SPECIFIC ADJUDICATIVE GUIDELINES	185
A.	WHICH GUIDELINE IS APPLICABLE?	186
B.	FACTORS APPLIED UNDER ANY GUIDELINE:	186
C.	REHABILITATION.....	187
D.	RECENCY.....	187
III.	CASE ANALYSES	188

ADJUDICATIVE GUIDELINE A: ALLEGIANCE TO THE UNITED STATES 189

ADJUDICATIVE GUIDELINE B: FOREIGN INFLUENCE 193

I.	THE APPLICANT'S CONNECTION WITH A FOREIGN COUNTRY.....	195
A.	"HEIGHTENED RISK" OF EXPLOITATION	196
B.	LOYALTY MAY BE CONSIDERED.....	198
C.	HEROIC SERVICE TO THE U.S.: THE EXCEPTION TO THE GENERAL RULE.....	198
D.	FOREIGN RELATIVES POSE THE THREAT OF COERCION	199
E.	THE APPLICANT'S RELATIONSHIP WITH THE FOREIGN RELATIVE(S)	200
F.	ACTIVITIES AND OCCUPATION OF THE FOREIGN RELATIVE.....	202
II.	THE "GEOPOLITICAL CONSIDERATIONS" IN THE FOREIGN COUNTRY MUST BE CONSIDERED.....	203
A.	"ADMINISTRATIVE NOTICE" DOCUMENTS	205
III.	TREATMENT OF SPECIFIC COUNTRIES	206
A.	AFGHANISTAN.....	206
B.	BANGLADESH.....	207
C.	BELARUS	208
D.	BOLIVIA	209
E.	CANADA	210
F.	CHINA, PEOPLE'S REPUBLIC OF (PRC)	212
G.	COLOMBIA	213
H.	CUBA	215
I.	EGYPT	216
J.	FRANCE	217
K.	GAZA	218
L.	GERMANY.....	218
M.	HONG KONG	219
N.	INDIA	219
O.	INDONESIA	221
P.	IRAN	221
Q.	ISRAEL.....	225
R.	KUWAIT	226
S.	KYRGYZSTAN	227
T.	LEBANON	227
U.	LIBYA	228
V.	MEXICO	229
W.	MOROCCO	230
X.	NIGERIA.....	231
Y.	PAKISTAN.....	232
Z.	PHILIPPINES	233
AA.	RUSSIA.....	234
BB.	SOMALIA	235
CC.	SOUTH AFRICA.....	237
DD.	SUDAN.....	238
EE.	SWEDEN.....	238
FF.	SYRIA	238
GG.	TAIWAN	240
HH.	TURKEY.....	242
II.	UKRAINE	243

JJ.	UZBEKISTAN	244
KK.	VENEZUELA	245
LL.	VIETNAM.....	246
MM.	YEMEN	247
ADJUDICATIVE GUIDELINE C: FOREIGN PREFERENCE		249
I.	PASSPORT CASES.....	251
II.	FOREIGN CITIZENSHIP	252
III.	FINANCIAL INTEREST IN A FOREIGN COUNTRY	252
IV.	FOREIGN MILITARY SERVICE	252
ADJUDICATIVE GUIDELINE D: SEXUAL BEHAVIOR		253
I.	VIEWING PORNOGRAPHY	254
II.	PROSTITUTION	255
III.	CRIMINAL SEXUAL BEHAVIOR	257
ADJUDICATIVE GUIDELINE E: PERSONAL CONDUCT		259
I.	FALSIFICATION	261
A.	A MISTAKE IS NOT FALSIFICATION.....	262
B.	MITIGATING FALSIFICATION CHARGES	264
1.	Prompt Good Faith Effort to Correct	264
2.	Admit to Error and Apologize	265
II.	PERSONAL CONDUCT CASES NOT INVOLVING FALSIFICATION	266
A.	FAILURE TO COOPERATE WITH INVESTIGATION	266
B.	DEBTS AS POOR JUDGMENT	267
C.	WORK-RELATED MISCONDUCT	268
D.	POOR JUDGMENT; VULNERABILITY TO COERCION	270
E.	ASSOCIATING WITH A CRIMINAL.....	271
ADJUDICATIVE GUIDELINE F: FINANCIAL CONSIDERATIONS		273
I.	RESOLVING DEBTS	275
A.	BACKGROUND INVESTIGATORS WILL LEARN OF DEBTS THROUGH THE SCA AND CREDIT REPORTS.....	275
B.	RESOLVING GUIDELINE F CONCERNS BEFORE THE HEARING	275
C.	RESOLVING GUIDELINE F CONCERNS AT—AND AFTER—A HEARING	276
D.	MITIGATION REQUIRES A GOOD-FAITH EFFORT TO REPAY	277
1.	Involuntary Garnishment Is Not “Good Faith” Payment of Debt	278
2.	Reliance on Statutes of Limitation Not a Good Faith Effort	278
3.	Bankruptcy Not (Necessarily) Disqualifying But Not Good Faith Effort.....	278
4.	Strategic Default Not a Good Faith Effort.....	279
5.	Reliance on State Anti-Deficiency Statutes After the 2008 Financial Downturn and Mortgage Lending Crisis Given Limited Validity.....	280
II.	CONDITIONS FOUND TO BE DISQUALIFYING OR MITIGATING.....	280
A.	INABILITY TO SATISFY DEBTS DISQUALIFYING.....	281
B.	DIVORCE AND OTHER SPOUSAL PROBLEMS OF LIMITED VALUE IN MITIGATION	281
C.	GAMBLING AND OTHER HABITS THAT ADVERSELY AFFECT FINANCES DISQUALIFYING.....	282
D.	FINANCIAL POOR JUDGMENT DISQUALIFYING.....	282
E.	FAILURE TO PAY TAXES MAY NOW BE MITIGATED	283
F.	UNEXPLAINED WEALTH WILL ATTRACT SCRUTINY	283
ADJUDICATIVE GUIDELINE G: ALCOHOL CONSUMPTION		285
I.	MITIGATION IS POSSIBLE.....	286
II.	ALCOHOL DEPENDENCE HAS NOT CHANGED	287
III.	A PATTERN IS A PROBLEM.....	288
ADJUDICATIVE GUIDELINE H: DRUG INVOLVEMENT AND SUBSTANCE MISUSE		291
I.	MITIGATION	292
A.	A SIGNED STATEMENT OF INTENT IS CRUCIAL TO MITIGATION	293
B.	FINDING OF “PATTERN OF ABSTINENCE” UNDER AG 26(B)(3) DIFFICULT IF THERE IS A LONG HISTORY OF DRUG USE	293
II.	HARD TO MITIGATE IF YOU USE DRUGS WHILE HOLDING A CLEARANCE	295

A.	MEDICAL MARIJUANA NOT GENERALLY PERSUASIVE	297
ADJUDICATIVE GUIDELINE I: PSYCHOLOGICAL CONDITIONS	299	
I.	EVIDENCE OF COOPERATION WITH TREATMENT AND MEDICATION	300
II.	RELIANCE ON EXPERT PSYCHIATRISTS	301
III.	COMPLIANT WITH TREATMENT BUT FOR HOW LONG?	304
IV.	RELIANCE ON THE DIAGNOSTIC AND STATISTICAL MANUAL OF MENTAL DISORDERS	305
ADJUDICATIVE GUIDELINE J: CRIMINAL CONDUCT	307	
I.	HAS SUFFICIENT TIME ELAPSED?.....	308
II.	HOW MUCH REFORM AND REHABILITATION IS ENOUGH?.....	309
III.	FALSIFICATION.....	311
IV.	INVOLVEMENT WITH CRIMINALS	311
V.	A PATTERN OF MINOR OFFENSES	312
ADJUDICATIVE GUIDELINE K: HANDLING PROTECTED INFORMATION	313	
I.	DELIBERATE VIOLATIONS ARE HARD TO MITIGATE	314
II.	MULTIPLE VIOLATIONS OVER TIME	315
III.	CASES IN WHICH CLASSIFIED INFORMATION WAS NOT INVOLVED.....	317
IV.	TRYING TO HIDE THE EVIDENCE...NOT GOOD.....	318
ADJUDICATIVE GUIDELINE L: OUTSIDE ACTIVITIES	319	
ADJUDICATIVE GUIDELINE M: USE OF INFORMATION TECHNOLOGY SYSTEMS	323	

APPENDICES

TABLE OF CONTENTS	327	
APPENDIX 1: DOHA DOCUMENTS (CONTRACTORS)	329	
I.	STATEMENT OF REASONS	329
II.	DISCOVERY LETTER	332
III.	DEPARTMENT COUNSEL’S REQUEST FOR ADMINISTRATIVE NOTICE.....	335
IV.	NOTICE OF HEARING.....	341
V.	PREHEARING GUIDANCE.....	342
VI.	CASE MANAGEMENT ORDER.....	347
VII.	DECISION LETTER—FAVORABLE.....	348
VIII.	NOTICE OF CANCELLATION OF HEARING	350
IX.	NOTICE OF WITHDRAWAL OF STATEMENT OF REASONS.....	351
X.	DECISION LETTER—UNFAVORABLE	352
APPENDIX 2: DOHA DOCUMENTS (FEDERAL EMPLOYEES)	355	
I.	STATEMENT OF REASONS	355
II.	AIR FORCE DOD CAF REQUEST FOR RECORDS	363
III.	INSTRUCTIONS FOR RESPONDING TO A SOR	365
IV.	PREHEARING GUIDANCE.....	367
V.	SUBMISSION OF EXHIBITS AND WITNESSES	375
APPENDIX 3: INTELLIGENCE COMMUNITY DOCUMENTS	379	
I.	CIA—LETTER RESCINDING CONDITIONAL OFFER OF EMPLOYMENT	379
II.	CIA—STATEMENT OF REASONS	380
III.	CIA—INVESTIGATIVE FILE COVER LETTER	386
IV.	CIA—ACKNOWLEDGMENT LETTER	388
V.	CIA—INSTRUCTIONS FOR PERSONAL APPEARANCE.....	390
VI.	CIA—DENIAL LETTER	392
VII.	NSA—STATEMENT OF REASONS.....	394
VIII.	NSA—DECISION TO SUSTAIN DENIAL	402
IX.	NSA—INSTRUCTIONS FOR APPEAL HEARING	404
X.	NSA—FAVORABLE DECISION	405

XI.	NSA—DENIAL DECISION.....	406
APPENDIX 4: DEPARTMENT OF STATE DOCUMENTS		407
I.	DEPARTMENT OF STATE—STATEMENT OF REASONS.....	407
II.	DEPARTMENT OF STATE—COVER LETTER TO INVESTIGATIVE FILE	410
APPENDIX 5: IMPORTANT DOCUMENTS AND PUBLICATIONS		411
I.	GENERAL SECURITY CLEARANCE DOCUMENTS.....	411
II.	DEFENSE DEPARTMENT DOCUMENTS	411
III.	INTELLIGENCE COMMUNITY DOCUMENTS.....	413
IV.	EXECUTIVE ORDERS.....	413
V.	FEDERAL ACTS.....	414
VI.	GAO REPORTS.....	415
VII.	LEAKING CLASSIFIED INFORMATION DOCUMENTS	415
VIII.	POLYGRAPH DOCUMENTS	415
IX.	MENTAL HEALTH DOCUMENTS	416
X.	MARIJUANA DOCUMENTS.....	416
XI.	MEDIA DOCUMENTS.....	417
XII.	CRYPTOCURRENCIES.....	417
XIII.	RECIPROCITY	417
XIV.	OTHER USEFUL PUBLICATIONS AND WEBSITES	417
APPENDIX 6: TIPS FOR PRACTITIONERS		419
APPENDIX 7: 2017 ADJUDICATIVE GUIDELINES		427
I.	ADJUDICATIVE GUIDELINE A—ALLEGIANCE TO THE UNITED STATES	427
II.	ADJUDICATIVE GUIDELINE B—FOREIGN INFLUENCE	428
III.	ADJUDICATIVE GUIDELINE C—FOREIGN PREFERENCE.....	429
IV.	ADJUDICATIVE GUIDELINE D—SEXUAL BEHAVIOR.....	430
V.	ADJUDICATIVE GUIDELINE E—PERSONAL CONDUCT.....	431
VI.	ADJUDICATIVE GUIDELINE F—FINANCIAL CONSIDERATIONS	433
VII.	ADJUDICATIVE GUIDELINE G—ALCOHOL CONSUMPTION	434
VIII.	ADJUDICATIVE GUIDELINE H—DRUG INVOLVEMENT AND SUBSTANCE MISUSE.....	435
IX.	ADJUDICATIVE GUIDELINE I—PSYCHOLOGICAL CONDITIONS	436
X.	ADJUDICATIVE GUIDELINE J—CRIMINAL CONDUCT	437
XI.	ADJUDICATIVE GUIDELINE K—HANDLING PROTECTED INFORMATION	438
XII.	ADJUDICATIVE GUIDELINE L—OUTSIDE ACTIVITIES.....	439
XIII.	ADJUDICATIVE GUIDELINE M—USE OF INFORMATION TECHNOLOGY SYSTEMS.....	439